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1 Introduction

Qualcomm Incorporated (Qualcomm) welcomes the opportunity to provide input to the Office of the Communications Authority (CA) consultation *Creation of a Class Licence for Regulating the Use of and Trade in 6 GHz Devices for Wireless Local Area Network and Variation to the Class Licence for Provision of Public Wireless Local Area Network Services* (the Consultation).

Qualcomm is the world's leading wireless technology innovator and the driving force behind the development, launch, and expansion of 5G. When we connected the phone to the internet, the mobile revolution was born. Today, our foundational technologies enable the mobile ecosystem and are found in every 3G, 4G, and 5G smartphone. We bring the benefits of mobile to new industries, including automotive, the internet of things, and computing, and are leading the way to a world where everything and everyone can communicate and interact seamlessly. From our homes to airports, campuses, and the enterprise, Qualcomm's Wi-Fi solutions build on our world-class engineering capabilities to connect users and devices.

Qualcomm Incorporated includes our licensing business, Qualcomm Technology Licensing (QTL), and the vast majority of our patent portfolio. Qualcomm Technologies, Inc., a subsidiary of Qualcomm Incorporated, operates, along with its subsidiaries, substantially all our engineering, research, and development functions, and substantially all of our products and services businesses, including our Qualcomm CDMA Technologies (QCT) semiconductor business. One of our major areas of focus is the development of advanced wireless technologies, including 5G and Wi-Fi-based technologies.

In this response, Qualcomm provides comments and additional context for the CA's proposed *Creation of* a Class Licence for Regulating the Use of and Trade in 6 GHz Devices for Wireless Local Area Network and Variation to the Class Licence for Provision of Public Wireless Local Area Network Services.

2 Status and impact of 6 GHz devices

In a little more than a year, our industry has gone from having no spectrum footprint in the 6 GHz band to regulatory decisions covering nearly 54% of the global GDP, with nearly 42% of GDP having opened or proposed opening the full 1200 MHz of the 6 GHz band to class licensed use. This swift action is happening in part because governments around the world have recognized the key role that robust broadband connectivity plays in the lives of their citizens, the resiliency of their economies, and in supporting national 5G deployments. The COVID-19 pandemic has brought these realities into sharp focus.

Wi-Fi standards for the 6 GHz band are in place and ready for use when the spectrum is made available. Wi-Fi 6E is a term that will be used to distinguish devices that will offer the features and capabilities of Wi-Fi 6 – including higher performance, lower latency, and faster data rates – extended into the 6 GHz band as it becomes available.¹ Wi-Fi CERTIFIED 6TM, or Wi-Fi 6 is the industry certification program based on the IEEE 802.11ax standard, which provides higher data rates, increased capacity, and greatly enhanced performance in environments with many connected devices, and improved power efficiency.²

To expand 5G's reach beyond traditional public mobile networks, 3GPP completed two projects in Release 16 that are essential for new vertical deployments. The first is 5G NR-U, allowing 5G to operate in classlicensed spectrum. It defines two operation modes, anchored NR-U requiring an anchor in licensed or shared spectrum and standalone NR-U that – like Wi-Fi – utilizes only class-licensed spectrum, i.e., does not require any licensed spectrum. It is the first time that 3GPP has defined a cellular technology for "standalone" usage in class-licensed spectrum. Release 16 not only supports the existing global 5 GHz class-licensed band widely used by Wi-Fi and LTE licensed-assisted access (LAA) today but also opens the door to the 6 GHz band that brings a massive 1200 MHz of class-licensed bandwidth. Release 16 was completed in 3Q20.

Wi-Fi has proven to be a key driver of digital resilience and innovation during the COVID-19 pandemic. The study results reveal that industry-wide support for Wi-Fi growth and development is essential to continue realizing the benefits that Wi-Fi technology provides. The projections indicated that by the end of 2021 there will be 16.4 billion Wi-Fi devices in use.³ Market adoption of Wi-Fi 6 would grow to 2.2 billion shipments in 2021, including nearly 340 million Wi-Fi 6E products that are capable of operating in the 6 GHz band.⁴ Wi-Fi 6 and access to the 6 GHz band enables a suite of advanced applications—such as multigigabit video streaming, unified communications, cloud computing, and immersive telepresence—the combined effects of which could exponentially increase Wi-Fi value in years to come.⁵

Global Fixed/Wi-Fi was expected to increase to 52.6% of total Internet traffic in 2021. The majority of this traffic is IP video traffic and will be supported on 27.1 billion networked devices. Furthermore globally, the average Wi-Fi speeds from mobile devices will double from 2016 to 2021, from 18.2 Mbps to 37 Mbps and globally.⁶

¹ <u>https://www.wi-fi.org/news-events/newsroom/wi-fi-alliance-brings-wi-fi-6-into-6-ghz.</u>

² IEEE 802.11ax (<u>https://standards.ieee.org/project/802_11ax.html</u>) and Wi-Fi 6 (<u>https://www.wi-fi.org/discoverwi-fi/wi-fi-certified-6</u>).

³ International Data Company databases, 2020.

⁴ Ibid.

⁵ Ibid.

⁶ https://www.cisco.com/c/dam/m/en_us/solutions/service-provider/vni-forecasthighlights/pdf/Global_2021_Forecast_Highlights.pdf.

According to ABI Research, COVID-19's impact on Wi-Fi usage indicates that existing infrastructure is inadequate.⁷ Wireless networks are now facing higher demand with more traffic, and users are finding their existing home Wi-Fi networks inadequate or incapable of supporting the recent 80% increase in upload traffic. Many users are still using older Wi-Fi equipment with legacy Wi-Fi standards, such as 802.11n, rather than Wi-Fi 6, which has been specifically designed to deal with better provision in more crowded networks.

Globally, the gigabit Wi-Fi hotspot market is expected to grow with a compound annual growth rate (CAGR) of 14.2% during the forecast period from 2020 to 2028. The market is driven by the increasing adoption of smart devices across the globe.⁸

At Qualcomm, we view mobile 4G and 5G and Wi-Fi networks as complementary. For example, classlicensed technologies may provide local area and offload services, and licensed 5G NR provides mobile, fixed wireless access, wide-area networking services, and backhaul. As the capability of mobile 4G and 5G networks increases additional capacity on complementary networks and services is also required and there is a net increase in demand for class-licensed spectrum.

3 General Comments on the CA's 6 GHz Class Licensing Proposal

In this response, Qualcomm provides information related to the continued progress on the planning of the 6 GHz band for radio local area networks (RLANs) and other class-licensed technologies. Qualcomm supports the development of a class licensing framework for the 6 GHz band such as that proposed by the CA. Class-licensed technologies are widely used in everyday life to connect an ever-increasing number of devices from smartphones and personal computers to baby monitors, security cameras, and IoT devices in residential, educational, and commercial settings. Use cases are emerging showing the complementary nature of 5G NR mmWave applications and Wi-Fi 6E to ensure that eMBB capability is reticulated to users rapidly and conveniently. For example, in Korea 5G NR mmWave provides broadband connectivity from trackside to subway trains which is then reticulated to passengers using Wi-Fi 6E to achieve peak connections speeds of 1.8 Gbps⁹, and in the US mobile network operator Verizon has announced a triband Wi-Fi 6E device which it is marketing to its 5G Home Internet customers¹⁰.

The pressure on Wi-Fi 6E and 5G NR-U technologies to deliver higher capacity last mile throughput across a range of devices will only increase, especially as 5G NR mmWave FWA services are deployed.

3.1 Designation of the lower 6 GHz band (5925 - 6425 MHz)

Qualcomm strongly supports the CA's proposal to make the lower range of the 6 GHz band (5925 - 6425 MHz) available for use by class-licensed devices and technologies. We encourage the expedient implementation of the proposed WLAN Device Class License in this range to accommodate the rapidly

⁷ ABI Research, COVID-19 Pandemic Impact: 80% Surge in Wi-Fi Upload Traffic Reaffirms Need for Wi-Fi 6, Wi-Fi 6E, and Wi-Fi Mesh Adoption, April 22, 2020, <u>https://www.abiresearch.com/press/covid-19-pandemic-impact-80-surge-wi-fi-upload-traffic-reaffirms-need-wi-fi-6e-and-wi-fi-mesh-adoption/</u>.

⁸ <u>https://www.globenewswire.com/en/news-release/2020/10/09/2106204/28124/en/Global-Gigabit-WiFi-Hotspot-Markets-2020-2028-Increasing-Demand-for-Reliable-and-Fast-Internet-Connectivity-for-Employees-and-Students-Operating-from-Home-is-Driving-the-</u>

<u>Growth.html#:~:text=Globally%2C%20the%20gigabit%20WiFi%20hotspot,smart%20devices%20across%20the%20globe</u>. ⁹ MSIT PR "Subway Wi-Fi Speed Up, Up, Up using 5G 28GHz" - in Korean. Sep. 29, 2021, <u>https://www.msit.go.kr/SYNAP/skin/doc.html?fn=899020dbbb57aee8a3026f756c2ccfdd&rs=/SYNAP/sn3hcv/result/</u>.

¹⁰ https://www.cnet.com/home/internet/verizon-5g-home-internet-will-soon-come-with-a-router-that-supports-wi-fi-6e/

growing demand for wireless connectivity driven not only by the COVID-19 pandemic, but by the steady growth in wireless data consumption across multiple device form factors and service offerings. The 6 GHz band can benefit from a regulatory framework similar to that employed in the 5 GHz band to support next-generation Wi-Fi, i.e., IEEE 802.11ax (Wi-Fi 6) and 802.11be (EHT), as well as 5G NR technologies for license-exempt spectrum, 5G NR in Unlicensed spectrum (5G NR-U), and future technologies that improve overall system throughput, reliability, and network responsiveness. All of this innovation can be accomplished while protecting incumbent 6 GHz licensed services and future 5.9 GHz C-V2X services from interference.

Deploying Wi-Fi 6 in the 6 GHz band will expand capacity while taking advantage of greenfield spectrum that will not require interoperability with existing Wi-Fi technology in the band, as would be the case if the technology were deployed in the 2.4 GHz or 5 GHz bands. Opening the 6 GHz band would enable significantly improved user experience and spectral efficiency.

3.2 Potential future use of 6425 - 7125 MHz for new applications (e.g., Wi-Fi or IMT)

Qualcomm supports the use of the full 6 GHz band (5925-7125 MHz) for use by class-licensed devices and technologies. The recent proliferation of wireless technologies operating in class-licensed frequencies has significantly increased demand for this spectrum. Allocating the full 1200 MHz for WLAN use will bring the greatest benefit to Hong Kong.

Class-licensed use of the full 6 GHz band is key to enabling the rapid expansion of 5G networks via technologies such as next-generation Wi-Fi. It is a key enabler of 5G and high-capacity broadband. Researchers have noted that the widespread adoption of Wi-Fi in consumer devices such as laptops and smartphones fueled demand for mobile data access, which in turn drove rapid adoption of mobile broadband services. And as more consumers began to use more data-intensive devices, they relied more on Wi-Fi offload—both for affordability and quality-of-service. Today, roughly half of global mobile data is offloaded onto Wi-Fi, and by 2022, nearly 60 percent of global mobile data traffic is projected to be offloaded onto the fixed network through Wi-Fi or femtocells.

Around the world, many leading economies have opened, or are in the process of opening, the full 5925-7125 MHz band for WLAN use. Given this global momentum, much of the equipment developed in the coming years is expected to support the entire 1200 MHz of the 6 GHz band, as markets such as Brazil, Canada, Chile, South Korea, Saudi Arabia, and the United States are enabling the band for such operations.

Qualcomm notes that the rapid allocation of the full band for WLAN use is necessary to realize the full economic and social benefits of new wireless technologies. In this regard, the CA should not delay a decision until the final outcome of WRC-23, especially considering that in ITU Region 3 only the top 100 MHz of the band (7025-7125 MHz) is to be studied for a possible IMT identification. As such, the 5925 - 7125 MHz range could be allocated for class-licensed technologies.

A wide range of settings, innovations and uses cases increasingly rely on class-licensed or license-exempt spectrum for their broadband needs. As demand has increased, locations including schools, industrial sites, medical facilities, and transportation hubs have deployed Wi-Fi infrastructure more densely to meet capacity needs. However, today we have reached the practical limit of how densely Wi-Fi access points (APs) can be deployed due to the resultant increase in radio frequency interference (both co-channel and adjacent channel interference). To meet growing needs for broadband capacity the industry must deploy wider channel bandwidths that are, in turn, enabled by opening the full 1200 MHz of the 6 GHz band.

In addition, the current 40 MHz Wi-Fi channel sizes are increasingly insufficient to address the steep growth in the number of devices and higher bandwidth requirements per user. Wi-Fi topologies in the 5 GHz band typically are limited to a density of 1 AP every 12m (111m²). To ensure that each AP does not degrade the experience of a neighboring AP, non-overlapping channels are required. Reducing AP spacing by as little as 1m, e.g., 1 AP every 11m (93m²), results in channel reuse that adversely impacts the bandwidth benefit of 40 MHz vs signal quality, leading to a decrease in throughput and increased latency, impacting the quality of voice and video applications. This means 40 MHz channels are the maximum bandwidth that can be supported in these dense networks.

However, 40 MHz channel sizes are insufficient to address the steep growth in the number of devices per user and higher bandwidth requirements per user. This means that to retain the expected quality of service for users, 80 MHz and 160 MHz channels are needed. Without wider channels (e.g., 80 and 160 MHz), there will be a detrimental impact on real-time high-quality voice and video services, and immersive services such as augmented and virtual reality (AR/VR) will be starved of sufficient capacity.

Additionally, opening up the full 6 GHz band for WLAN use will have tremendous benefits for the economy and connectivity in Hong Kong. And the economic benefits of Wi-Fi would be available now. Wi-Fi standards for the 6 GHz band are in place and ready for use when the spectrum is made available. For example, in the United States, the FCC has already published its test requirements for the 6 GHz band, and devices have already been certified. By 2021, the Wi-Fi Alliance is projecting 300 million "6E" chipsets will be shipped. By contrast, delaying a decision on the upper part of the band and ultimately designating it for IMT would tie this spectrum up for years while incumbents are relocated. Without the full band, Hong Kong would not be able to enjoy the full benefit of future Wi-Fi technologies and emerging use-cases that can fully utilize multiple wide channels and their associated advanced technologies further reducing economic benefit.

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14 x 80 MHz	80	∖∕ 80	V 80	80	80	80	80	80	80 \ 80	80 \ 80	80 80
7 x 160 MHz	MHz 160 V		V	160 \/		160		60	160	160	160
	5945 M	IHz			. 6	425 MHz	1				7125 MHz

Figure 1: 6 GHz channelization options

To solve the bandwidth crunch, the full availability of 5925 - 7125 MHz is necessary. The possible channelization options are shown in Figure 1 above. The additional 1.2 GHz of channels provided by Wi-Fi 6E provides a roughly equivalent number of 80 MHz channels in 6 GHz as there are 40 MHz channels in 5 GHz.

The spatial frequency reuse scheme, in which access points automatically sense available channels and serve their users in different channels from those used by nearby access points, minimizes interference between the service sets, or cells, composed by the access points and their client devices. If only 500 MHz (5925 - 6425 MHz) are made available, only 3 x 160 MHz channels, in the bottom row of Figure 1, can be used. The additional 700 MHz (6425 - 7125 MHz) allows an additional 4 x 160 MHz channels. This limits the frequency reuse factor to 3 instead of 7, whereas the same channel frequency in a cell will be allocated in other cells with a closer proximity (2 cells separation). If the full 1200 MHz is available, the same channel

frequency in a cell will be allocated in other cells beyond a 2-cell separation. The possibility of cofrequency interference is thereby minimized.

By comparison, with only 5925 - 6425 MHz available, users would not be able to take full advantage of the benefits of Wi-Fi 6 in the 6 GHz band, and the brunt of that burden in terms of lesser quality and congestion will fall on users of Wi-Fi in enterprises, schools, transportation hubs, and other public venues.

By opening up the full 1200 MHz rather than part of it, the CA would allow more spectrum to be made available for a range of class licensed technologies, and it would also enable easier sharing of the band amongst the different users, as usage would be distributed across more spectrum.

3.3 Technical specifications for WLAN use in the 6 GHz band

Qualcomm supports the CA's inclusion of 5925 - 6425 MHz in the proposed WLAN Device Class License, for both WLAN low power indoor (LPI) and very low power (VLP) use. We also encourage the CA to consider an approach that would allow standard power (SP) devices with automated frequency coordination (AFC), as is included in regulatory regimes or proposals in countries including Australia, Canada, and the United States. Qualcomm encourages the CA to prioritize LPI and VLP in the short term and consider SP with AFC in the medium term.

We propose technical parameters for WLAN operations in the band for all three device classes. These proposals take into account coexistence studies conducted in the United States and Europe,¹¹ particularly considering the conditions specified by Ofcom in the United Kingdom¹² and the U.S. Federal Communications Commission.¹³ To enable the full utility of class licensed devices in the 6 GHz band, Qualcomm recommends the following total EIRP power limits: for LPI 30 dBm, for VLP 17 dBm, and for SP 36 dBm. Qualcomm also supports the CA's reference to the European harmonized standard EN 303 687 for other technical requirements such as spurious emissions and test methods.

Future 5.9 GHz ITS (C-V2X) services will be protected from interference from LPI devices operating above 5925 MHz if, in conjunction with the indoor operation restriction, an out-of-band emission (OOBE) limit of -27 dBm/MHz limit is applied on LPI operations.

Unlicensed VLP devices are expected to operate indoor and outdoor and the lower transmit power will allow them to coexist with incumbent services when operating outdoors. However, VLP devices and ITS (C-V2X) services are expected to operate in close proximity, both may be operating in the same vehicle and alongside other vehicles in slow- and fast-moving traffic schemes, so for VLP devices a more stringent OOBE limit of -37 dBm/MHz (RMS) at 5925 MHz is required as well as additional operational measures to ensure coexistence.

technical conditions for LPI and VLP in Europe) (ECC Decision 20(01)).

¹¹ See CEPT Electronic Communications Committee. ECC Report 302, available at <u>https://docdb.cept.org/download/cc03c766-35f8/ECC%20Report%20302.docx</u>, ECC Report 316: Sharing studies assessing short-term interference from Wireless Access Systems including Radio Local Area Networks (WAS/RLAN) into Fixed Service in the frequency band 5925-6425 MHz, May 21, 2020, available at <u>https://www.ecodocdb.dk/download/8951af9e-1932/ECC%20Report%20316.pdf</u>; and, ECC Decision 20(01): On the harmonised use of the frequency band 5945-6425MHz for Wireless Access Systems including Radio Local Area Networks (WAS/RLAN), Annex 1, A1.2, Nov. 20, 2020, <u>https://docdb.cept.org/document/16737</u> (listing

¹² Ofcom, Statement: Improving spectrum access for Wi-Fi, Statement, 4.51, (July 24, 2020), (https://www.ofcom.org.uk/consultations-and-statements/category-2/improving-spectrum-access-for-wi-fi.

¹³ Unlicensed Use of the 6 GHz Band, Report and Order and Further Notice of Proposed Rulemaking, ET Docket No. 18-295 (Apr. 24, 2020) <u>https://ecfsapi.fcc.gov/file/0424167164769/FCC-20-51A1_Rcd.pdf.</u>

Qualcomm recommends that the CA adopt the additional measures that a coalition of; Qualcomm, Broadcom, Cisco, Facebook and Intel have proposed for adoption in the US, Canada and Brazil that is¹⁴:

- 1. VLP devices shall comply with an out-of-band emissions level of -37 dBm/MHz measured by root mean square (RMS) at 5925 MHz.
- VLP devices shall prioritize unlicensed operations in channels above 6000 MHz before beginning operation below 6000 MHz. Manufacturers should be required to submit with their application for equipment authorization a declaration that the equipment complies with this prioritization rule.

3.4 Potential benefits of AFC systems

Qualcomm encourages the CA to consider a framework that enables standard power operations at 36 dBm with AFC. This power level allows users to experience service quality that is consistent with 5 GHz WLAN networks, especially in outdoor use cases such as open public areas. AFC systems will allow for these use cases while protecting incumbent users. We suggest that the CA consider coordination systems such as those that, as noted in the consultation, have been recently adopted in the United States and Canada.

Both the Wi-Fi Alliance (for IEEE 802.11) and the technology-agnostic Wireless Innovation Forum (WinnForum) have committees focusing on the development of 6 GHz AFC standards. More specifically, the Wi-Fi Alliance AFC Task Group is engaged in projects to develop an AFC system-to- device interface specification and the development of certification tests for AFC systems and AFC devices. Standardization of the AFC interface helps to accelerate the availability of AFC devices and AFC systems. As a result, there is a built-in incentive for AFCs to utilize the standards. The interface standard also helps device manufacturers and users because Standard Power APs can be manufactured and used with the confidence that the equipment will interface with any AFC using the standard.¹⁵ The compliance test specifications are addressing compliance of AFC devices, including Standard Power Access Points and Fixed Client Devices, under control of AFC as well as compliance of the AFC Systems to the target regulatory domains.

The Wi-Fi Alliance specifications are flexible to comply with various National Regulatory Authorities requirements and databases for the protection of incumbent services against harmful interference. The CA can monitor these AFC-related activities and decide if the FCC certification rules for AFCs and Standard Power APs are also suitable for Hong Kong.

The FCC framework which will permit 'high power' operation in the 5.925-6.425 GHz and 6.525-6.875 GHz portions of the 6 GHz band is soon to be enabled. Indeed, the FCC recently issued a public notice¹⁶ on this topic. Key points of the notice address include:

• that it begins the process for authorizing standard power unlicensed operations in the 6 GHz band by inviting proposals from parties interested in operating an AFC system in accordance with the 6 GHz Report and Order

¹⁴ Broadcom, Cisco, Facebook (now Meta Platforms), Intel, and Qualcomm March 1, 2021 Letter to FCC in ET Docket No. 18-295 *available at* <u>https://ecfsapi.fcc.gov/file/10301179588420/OOBE-limit-Compr%20Letter%203%201%202021.pdf</u>

¹⁵ Outcome-oriented rules frameworks for AFCs are critical, but AFCs themselves should be able to innovate and differentiate offerings above the regulatory minimums.

¹⁶ https://www.fcc.gov/document/fcc-requests-6-ghz-automated-frequency-coordination-proposals

• it summarizes the requirements for AFC systems as set forth in that order, describes the information that must be provided with proposals to operate an AFC system, and describes the procedures for designating AFC system operators

Fourteen applications, including Qualcomm's¹⁷, are submitted to FCC to become AFC system operator in the US. The number of applications validates the need and market for Standard Power operations.

3.5 Certification and labeling requirements

Qualcomm supports the CA's proposed exemption to the compulsory certification requirement for client devices, consistent with the current practice for 2.4 GHz and 5 GHz devices. As countries around the world trend toward allocation of the full 6 GHz band for class-licensed devices, the focus on production of devices that are compatible with a variety of regulatory scenarios will become increasingly important. Qualcomm agrees with the consultation's position that voluntary certification of client devices for operation in the 6 GHz range would lessen the administrative burden on industry and would eliminate extra costs to interested parties in terms of the preparation of documentation for submission and associated fees, which would in turn enable reductions in device pricing and benefit consumers.

Qualcomm encourages the CA to consider further reductions to regulatory hurdles, in order to enable the rapid deployment of new technologies in Hong Kong, and to reduce prices for consumers. For example, the labeling requirement for APs proposed in the consultation will present a significant burden for suppliers due to the substantial resources and logistical capacity required to individualize packaging elements for the Hong Kong market. Qualcomm supports removing this requirement, consistent with the current practice for 2.4 GHz and 5 GHz equipment.

4 Conclusion

Qualcomm is encouraged by the CA's continued focus on wireless broadband services and the importance of spectrum arrangements that will enable the deployment of Wi-Fi 6 services in Hong Kong. The CA's stated plans enable all stakeholders to plan for successful wireless technology deployments that deliver enhanced and innovative services to users in Hong Kong while maximizing harmonization with global and regional developments.

In order to ensure the greatest utility and socio-economic value of this important spectrum band for Hong Kong businesses and consumers, Qualcomm strongly encourages the CA to open the entire 5925 - 7125 MHz range use on a technology-neutral basis. We encourage the CA to complete consultation process and finalize policy decisions on 6 GHz bands to enable the deployment of these technologies at the earliest opportunity.

Qualcomm's systems-level research and ecosystem support efforts are both helping the ecosystem with 5G deployments and contributing to the next evolution of 5G and Wi-Fi. We appreciate the opportunity to provide feedback to the CA and would be happy to provide further information that could help the CA to further develop its plans.

Should you have any questions or comments on this submission, please do not hesitate to contact me at

¹⁷ Available at https://ecfsapi.fcc.gov/file/113057579954/Qualcomm%20AFC%20Sys%20Operator%20Application.pdf

Sincerely,

